



TAX TREATMENT OF THE INTERACTION BETWEEN WATER AND ENERGY

Marta Villar & Enrique Fonseca

Outline

- **1. INTRODUCTION**
- **2. EU LEGAL CONTEXT**
- **3. THE SPANISH CASE**
- 4. INTERFERENCES AND INEFFICIENCIES
- **5. PROPOSALS**
- 6. CONCLUSIONS



vilezc@ceu.es

1. INTRODUCTION

≻ UN WATER Report (2014)

WATER-ENERGY NEXUS ... is more than hydropower & biofuels

- ➢ GOAL OF THE PAPER
 - ✓ To analyse current legislation (EU & Spain)
 - ✓ To identify critical tax issues
 - ✓ To find ways to improve current patterns
 - ✓ **Scope** limited to specific water & energy taxes



vilezc@ceu.es

2. EU LEGAL CONTEXT

THE EU WATER FRAMEWORK DIRECTIVE (WFD-2000)

- > The need to **conserve adequate water supplies**
- The need for greater integration between energy policy and water policy (Recital 16)
- Technical specifications should be laid down to ensure a coherent approach (Recital 49)
- PRICE OF WATER: Member States shall take account of the principle of recovery of the costs of water services (Article 9)



THE EU ENERGY TAXATION DIRECTIVE (ETD-2003)

> Tax harmonization - minimum level of taxation

Certain exemptions/reduced levels of taxation are possible - Article 15 - hydraulic origin produced in hydroelectric installations, of solar, wind, wave, tidal or geothermal origin and energy products and electricity used for combined heat and power generation ...



THE EU ENERGY EFFICENCY DIRECTIVE (EED-2012)

Member States shall set an indicated national energy efficiency target at all stages of energy chain (Article 3)

Member States may opt to take other policy measures to achieve energy savings among final customers including energy or CO2 taxes, financing schemes & instruments or fiscal incentives (article 7)



TAX INCENTIVES AND STATE AIDS

'Save as otherwise provided in the Treaties, any aid granted by a Member State or through State resources in any form whatsoever which **distorts or threatens to distort competition** by favouring certain undertakings or the production of certain goods shall, in so far as it affects trade between Member States, be incompatible with the internal market' (Article 107(1) of the EU Treaty)



GUIDELINES ON STATE AIDS FOR ENVIRONMENTAL PROTECTION & ENERGY

- Environmental harmonized taxes simplified approach
- Non-harmonized environmental taxes & taxes below the EU minimum level of taxation – the State should clearly define the scope of the tax reduction in order to demonstrate the necessity and the proportionality of the aid



3. THE SPANISH CASE

PARTICULARITIES (insufficient rainfall; orography very irregular, strong importance of the agriculture ...)

TAXES ON THE USE OF WATER

 \checkmark State, regional and local level



> TAXES ON PRODUCTION & CONSUMPTION OF ELECTRIC ENERGY



vilezc@ceu.es

4. INTERFERENCES AND INEFICCIENCIES

- The indirect benefits of the possible actions on water & energy that indirectly generates less consumption or additional production on the other - are not contemplated with regard to the tax incentives
- In many cases potential beneficiary actions are penalised by the accumulation of taxes and charges
- EU State aid regulation creates additional difficulties to introduce water & energy nexus in tax policies



5. PROPOSALS

- **Tax incentives** leading role instead subsidies
- They should be established in a case by case basis and linked to specific policies in each action to improve efficiency in the joint management of water & energy and their environmental effects
- The very concept of `environmental tax incentive' requires an integrated approach



6. CONCLUSIONS

- ➢ Is there a water & energy nexus on tax issues ? NO
- We need to fix the targets at EU level, considering strategic and macroeconomic considerations and the environmental point of view
- State aid EU regulation should change for expressly contemplate the compatibility of tax incentives on the joint water & energy nexus within EU law, to ensure the legality of them and to promote a greater level of legal certainty



Thanks!

And enjoy the Congress



vilezc@ceu.es